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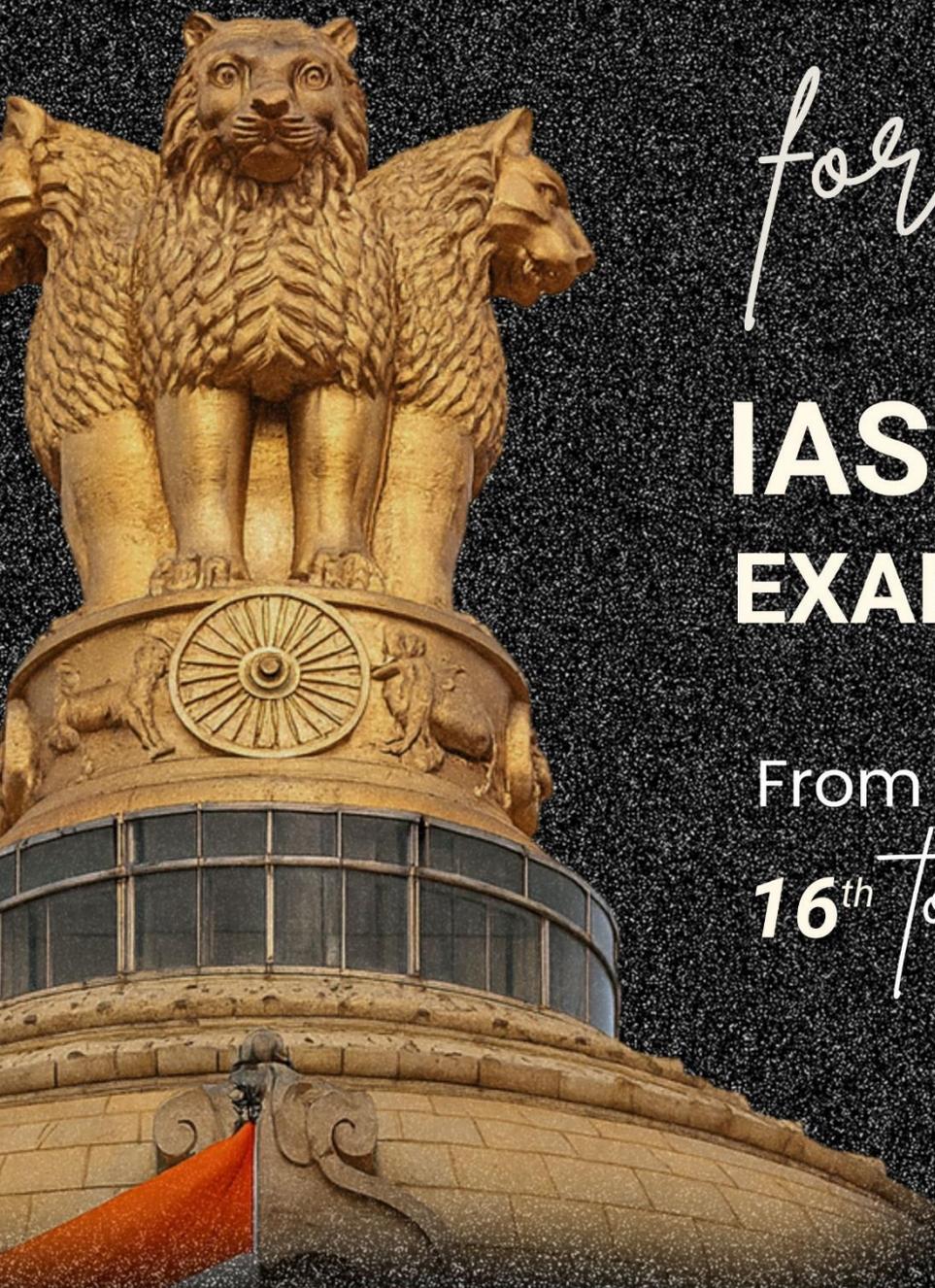
DEEP ANALYSIS

for

**IAS MAINS
EXAMINATION**

From

16th *to* 21st Feb 2026



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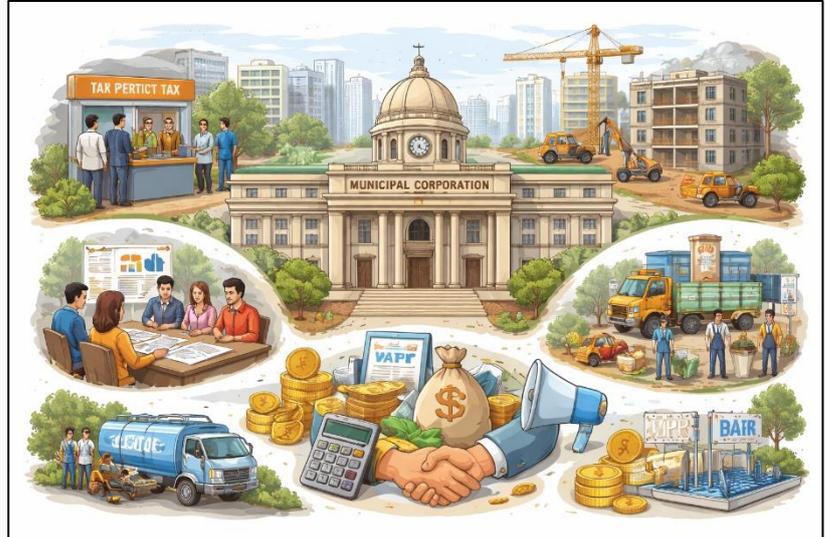
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GENERAL STUDIES 2

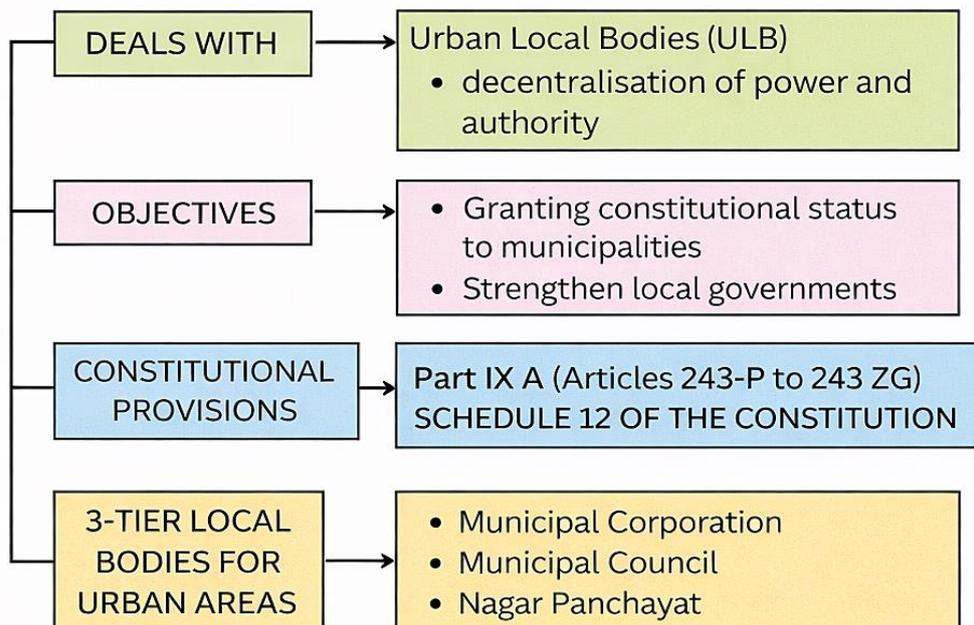
1.1. POLITY & GOVERNANCE

1.1.1. URBAN LOCAL BODIES (ULBS) IN INDIA

Context: Urban Local Bodies (ULBs) are institutions of **local self-government** in urban areas, constitutionally recognized under the **Constitution (Seventy-fourth Amendment) Act, 1992**. This amendment inserted **Part IX-A (Articles 243P–243ZG)** and the **12th Schedule**, which lists 18 functional subjects such as urban planning, water supply, sanitation, slum improvement, and public health.



74TH CONSTITUTIONAL AMENDMENT ACT



Types of Urban Local Bodies (ULBs) in India:

In India, Urban Local Bodies (ULBs) are classified based on the size, population, and revenue of the settlement. Under the **74th Constitutional Amendment Act**, there are three primary types, along with specialized administrative bodies.

1. The Three Constitutional Tiers

- **Municipal Corporation (Nagar Nigam):** Established for large **metropolitan cities** (e.g., Delhi, Mumbai, Bangalore). They deal directly with the State government and have more functional autonomy.
- **Municipality (Nagar Palika):** Established for **medium-sized towns** or smaller cities. They are divided into wards and governed by a municipal council.
- **Nagar Panchayat:** A body for **transitional areas**—places currently transforming from a rural (village) to an urban center.

2. Specialized Urban Bodies

| Type | Purpose | Key Feature |
|--------------------------------|---|--|
| Notified Area Committee | For fast-developing towns or those not meeting municipality criteria. | Entirely nominated by the State Govt; no elections. |
| Town Area Committee | For small towns with limited civic functions (lighting, drainage). | Semi-autonomous; functions like a giant village panchayat. |
| Cantonment Board | For areas where military personnel and civilians live together. | Under the administrative control of the Ministry of Defence . |
| Township | Established by large Public Sector Undertakings (PSUs). | Provides civic amenities to employees (e.g., Steel City townships). |
| Port Trust | Managed by a board to protect and manage port areas. | Handles both civic and commercial port interests. |
| Special Purpose Agency | Created for specific functions (e.g., Delhi Development Authority). | Focuses on a single task like "housing" or "water supply" across city lines. |

Governance Structure of Urban Local Bodies (ULBs):

Regardless of the type, most ULBs share a common internal structure:

- **The Council:** The deliberative wing consisting of elected Ward Councillors.
- **The Mayor/Chairperson:** The titular head (elected or nominated depending on the state).
- **The Commissioner:** An IAS officer or state cadre official who acts as the **Executive Head** to implement decisions.

Financial System of Urban Local Bodies (ULBs):

Sources of Revenue

1. **Own Tax Revenue-** Property Tax (the mainstay), Profession Tax, Advertisement Tax. Post-GST, ULBs lost significant autonomy as Octroi and Entry Tax were subsumed.

2. **Own Non-Tax Revenue-** User charges (water, sanitation), building license fees, rent from municipal properties, and fines/penalties.
3. **Fiscal Transfers Devolution:** Based on State Finance Commission (SFC) and Central Finance Commission (CFC) recommendations.
4. **Grants:** Scheme-specific funds (AMRUT, SBM 2.0).
5. **Market-Linked and Innovative Financing-** Municipal Bonds, Loans from HUDCO/Banks, and Public-Private Partnerships (PPPs).

The proposed Urban Challenge Fund seeks to:

- Make urban projects "market-linked"
- Require cities to raise 50% funding through bonds/loans
- Provide 25% central support

Structural Fiscal Problems of Financial System of ULBs:

India's municipal revenue is around **1% of GDP**, much lower than global standards (5–8% in developed countries).

- **Vertical & Horizontal Imbalance:** A massive gap exists between the vast constitutional responsibilities of ULBs and their narrow tax base (less than **1% of GDP**), alongside a sharp disparity between "Mega-Cities" and dependent Tier-II/III towns.
- **Loss of Productive Taxes:** Before GST, ULBs collected **Octroi** and **Entry Tax**, which were buoyant and grew with the economy.
- **Dependency:** Post-GST, these were subsumed, making ULBs dependent on "Compensation" from the State/Centre, which is often delayed, leading to the "long delays" mentioned in the article regarding the National Health Mission and other schemes.
- **Functional Overlap:** States have devolved functions (from the 12th Schedule) but not the funds or functionaries to manage them.
- **Committed Liabilities:** A lion's share of ULB budgets (often 60%-80%) goes toward "Revenue Expenditure" (salaries and pensions), leaving negligible funds for "Capital Expenditure" (new infrastructure).
- **Poor Accounting:** Many ULBs still don't maintain **audited annual accounts** or use **double-entry bookkeeping**. This makes it impossible for them to access the "Urban Challenge Fund" or issue Municipal Bonds.

Government Initiatives for ULBs:

- **Urban Challenge Fund (UCF):** A ₹1 lakh crore flagship aimed at making cities "bankable." The Centre provides **25% funding** only if ULBs raise **50% via market instruments** (Bonds, PPPs) across growth, redevelopment, and sanitation verticals.
- **Credit Repayment Guarantee:** A ₹5,000 crore corpus providing a **70% guarantee** (up to ₹7 crore) to help Tier-II, Tier-III, and Himalayan/NE cities access market loans for the first time.

- **AMRUT 2.0 (Water Security):** Targets **100% water supply** in 4,378 towns and sewage management in 500 cities. It promotes the circular economy through "Jal Hi AMRIT" (wastewater reuse) and "Pey Jal Survekshan."
- **SBM-Urban 2.0 (Garbage Free):** Focuses on **100% waste segregation**, remediation of all "legacy dumpsites" (landfills), and ensuring zero discharge of untreated used water into the environment.
- **PM e-Bus Sewa:** A green mobility drive to deploy **10,000 electric buses** across 169 cities using a PPP model, including support for charging infrastructure and depot modernization.
- **Digital & Reform Push:** Extends Smart City missions for **ICCC completion**, uses **TULIP** for youth internships in ULBs, and mandates **digital land records** and property tax improvements for grant eligibility.

Way Forward:

1. **Empowering Fiscal Autonomy:** States must transition from "controlling" to "facilitating" by devolving actual taxing powers and allowing ULBs to update property tax registers and circle rates without political interference.
2. **Administrative Capacity Building:** Prioritize the adoption of **double-entry accrual accounting** and digital land records. Without transparent books, smaller cities cannot leverage the **Credit Repayment Guarantee Scheme**.
3. **Balancing "Bankability" with Service:** While pursuing "monetizable assets," the Centre must ensure **Minimum Service Guarantees**. Market-linked finance should supplement, not replace, funding for non-profit social sectors like slum formalization.
4. **Strengthening Master Plans:** City planning must move from "violations and regularizations" to strict enforcement. A "Master Plan" should be a legally binding document that ensures long-term sustainability rather than short-term profit.
5. **Institutionalizing Performance Grants:** Future funding (like the UCF) should be linked to measurable outcomes—such as the percentage of waste segregated or water audited—rather than just the ability to borrow.
6. **Protecting Vulnerable Populations:** As cities move toward cost-recovery models (user fees), robust social safety nets and protections for **renters and low-income households** must be integrated into the urban reform agenda.

Conclusion

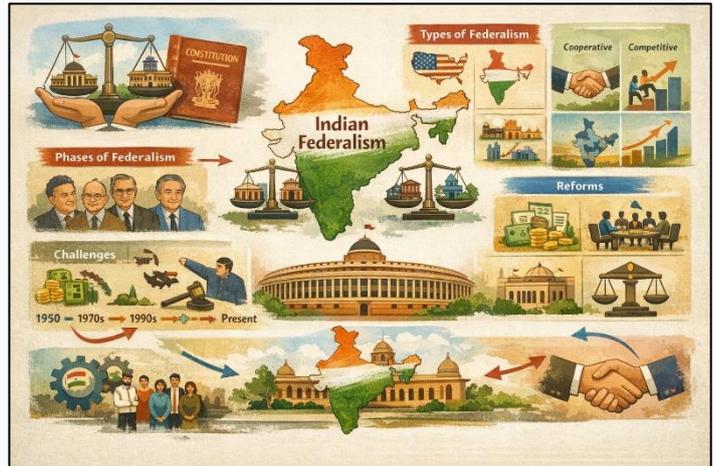
The future of Indian cities lies in transforming ULBs from "grant-seekers" into **fiscally autonomous hubs**. By harmonizing market discipline with social equity, cities can leverage **digital governance** and **transparent accounting** to build resilient, bankable, and inclusive urban ecosystems for a billion citizens.

Q. Analyse the role of local bodies in providing good governance at local level and bring out the pros and cons merging the rural local bodies with the urban local bodies. (250 word) 2024

1.1.2. FEDERALISM IN INDIA

Context:

The **Justice Kurian Joseph Committee** argues that Indian federalism is witnessing increasing centralisation of power by the Union. Drawing from Constituent Assembly debates and earlier Centre–State commissions, it highlights structural concerns such as ease of constitutional amendments, misuse of Governors, fiscal imbalance post-GST, reorganisation of Jammu & Kashmir, growing control over education and health, and anxieties over delimitation.



Key Features of Federalism

Federalism is a **dual polity** system where power is constitutionally divided between a **central authority** and **regional states**, ensuring autonomy for both while maintaining national unity through a shared framework.

- Dual Government Polity:** The existence of **two levels of government**—the Union (Central) and the States. Each operates within its own sphere, drawing authority directly from the Constitution.
- Written and Supreme Constitution:** The Constitution is the **supreme law** of the land. It defines the structure, organization, and powers of both levels to prevent arbitrary encroachment.
- Division of Powers:** Powers are clearly demarcated through the **Seventh Schedule**, which contains three lists:
 - **Union List:** Subjects of national importance (Defense, Foreign Affairs).
 - **State List:** Subjects of local importance (Police, Agriculture).
 - **Concurrent List:** Subjects where both can legislate (Education, Forests).
- Independent Judiciary:** An independent judiciary (the **Supreme Court**) acts as the "Umpire." It resolves disputes between the Center and States and interprets the Constitution to maintain the federal balance.
- Rigidity of the Constitution:** Provisions affecting the federal structure (like Article 368) cannot be changed unilaterally by the Center. They require a **special majority** in Parliament and ratification by at least **half of the State legislatures**.
- Bicameralism:** The existence of two houses in Parliament. The **Rajya Sabha** (Upper House) specifically represents the interests of the States at the national level, acting as a federal check.

Types of Federalism

- Structural Models:** These define how a federation is initially formed.
 - **Holding Together Federalism:** A large country decides to divide its power between the constituent states and the central government to maintain diversity and unity.
Example: India, Spain, Belgium.

- **Coming Together Federalism:** Independent states come together on their own to form a bigger unit to increase their security and economic pull.

Example: USA, Australia, Switzerland.

2. Functional Styles

These describe how the different levels of government interact in day-to-day administration:

- **Dual Federalism ("Layer Cake"):** The Union and States remain supreme in their respective spheres without interfering in each other's affairs. Powers are clearly demarcated and separate.
- **Cooperative Federalism ("Marble Cake"):** A flexible relationship where the Center and States work together on shared goals.

Example: The **GST Council** and **NITI Aayog** are the best Indian examples of this.

- **Competitive Federalism:** States compete with one another (and sometimes with the Center) to attract investments and improve governance.

Example: Indices like the **SDG India Index** or **Ease of Doing Business** rankings foster this spirit.

- **Fiscal Federalism:** This involves the transfer of financial resources from the Center to the States.

Example: Article 280 (Finance Commission) governs this in India.

3. Special Categories

- **Asymmetric Federalism:** Not all constituent units have the same powers. Some states are granted special status due to historical or cultural reasons.

Example: **Articles 371 to 371-J** provide special provisions for states like Maharashtra, Gujarat, Nagaland, and Karnataka.

- **Quasi-Federalism:** A system that is federal in structure but unitary in spirit. K.C. Wheare used this term for India because the Center holds "residuary powers" and can override states during emergencies.

Nature of Indian Federalism

The Indian Constitution does not use the word "Federation." **Article 1** describes India as a "**Union of States.**"

1. **The "Quasi-Federal" Tag:** The nature of Indian federalism is best described as "**Sui Generis**" (unique). Scholar **K.C. Wheare** famously called India "Quasi-Federal" because it is a federal state with subsidiary unitary features, rather than a unitary state with subsidiary federal features.

2. **Unitary Tilt (The "Strong Center"):** Unlike the US, the Indian Center has superior powers:

- **Article 3:** Parliament can change state boundaries or names without their consent.
- **Residuary Powers:** Vested in the Union (not the States).
- **Emergency Provisions:** During an emergency, the federal structure can turn completely **Unitary** (Articles 352, 356, 360).
- **Single Citizenship:** Only Indian citizenship exists; there is no "State" citizenship.
- **Unified Judiciary & All India Services:** IAS/IPS officers are recruited by the Center but serve the States.

3. Federal Strength (The "Basic Structure")

- Despite the tilt, the States are not mere administrative agents:
- **S.R. Bommai Case (1994):** The Supreme Court ruled that **Federalism is part of the Basic Structure**.
- **Independent Powers:** Within the "State List" (Schedule 7), states have supreme legislative authority.
- **Financial Autonomy:** Articles 280 (Finance Commission) and 279A (GST Council) ensure a mandatory share of revenue for States.

Phases of Federalism in India

Phase I: Single Party Dominance (1950–1967)

- **"The Congress System":** Identical parties at the Center and in almost all States led to a centralized, consensus-based federalism.
- **Planning Commission:** State autonomy was diluted by centralized economic planning (the "Socialist Pattern").
- **Nature:** Cooperative but dominated by the Union.

Phase II: Confrontational Federalism (1967–1989)

- **Rise of Regionalism:** Opposition parties won power in several states (e.g., DMK in Tamil Nadu, Left in WB).
- **Article 356 Abuse:** The Center frequently dismissed state governments using **President's Rule**.
- **Key Development:** The **Sarkaria Commission (1983)** was set up to review Center-State relations due to rising friction.

Phase III: Multi-Party / Coalition Era (1989–2014)

- **Regional Leverage:** National governments depended on regional parties for survival, shifting the power balance toward the States.
- **S.R. Bommai Judgment (1994):** The Supreme Court restricted the arbitrary use of Article 356.
- **Economic Liberalization:** States began competing for global investments independently.

Phase IV: Dominant Party & Cooperative-Competitive (2014–Present)

- **Structural Shifts:** Replacement of the Planning Commission with **NITI Aayog** (Cooperative Federalism).
- **One Nation, One Tax:** Implementation of **GST**, creating a constitutional body (GST Council) where Center and States vote together.
- **Friction Points:** Renewed debates over the role of the Governor, Central Agencies (ED/CBI), and the "Cess and Surcharge" issue.

Challenges to Indian Federalism

A. Fiscal Federalism & The "Shrinking Pool"

- **Cess and Surcharge:** These are not part of the **divisible pool**, meaning they aren't shared with States. In 2025-26, they constitute **18–20%** of the Center's gross tax revenue.
- **Finance Commission Tensions:** High-performing states (especially in the South) argue that "Income Distance" criteria penalize their economic and demographic success.

- **GST Autonomy:** States have lost the power to levy most indirect taxes, increasing their dependency on Central transfers.

B. The Office of the Governor

- **Constitutional Deadlocks:** Governors in states like Tamil Nadu and Kerala have faced criticism for withholding **assent to Bills** indefinitely (Pocket Veto).
- **Political Partisanship:** The office is increasingly viewed as an "agent of the Center," causing friction in states ruled by opposition parties.

C. Overreach on State Subjects

- **Concurrent List Expansion:** The Center is legislating more frequently on subjects like **Education** and **Agriculture** with minimal state consultation.
- **Central Agencies:** Allegations of "weaponizing" the **ED, CBI, and NIA** have led several states to withdraw "General Consent" for investigations.

D. Institutional Erosion

- **NITI Aayog:** Unlike the former Planning Commission, NITI Aayog lacks the financial power to allocate capital grants to states.
- **Inter-State Council (Art 263):** This constitutional dispute-resolution body remains underutilized, meeting too infrequently to bridge the trust deficit.

E. New Emerging Conflicts (2025-26)

- **One Nation, One Election:** Concerns that national narratives will overshadow regional issues and disrupt state assembly tenures.
- **Delimitation Fear:** States that successfully managed population growth fear a **loss of Lok Sabha seats** to high-population states after the upcoming census.

Measures to Strengthen Indian Federalism

1. Reforming the Office of the Governor

- **Time-bound Decisions:** Implement the **Punchhi Commission's** recommendation to set a fixed timeframe (e.g., 6 months) for Governors to decide on State Bills.
- **Neutral Appointments:** Ensure Governors are eminent persons from outside the state, not active in politics recently, as suggested by the **Sarkaria Commission**.

2. Fiscal Federalism Fixes

- **Sharing Cess and Surcharge:** Amend the Constitution to include a portion of cesses and surcharges in the **divisible pool** shared with States.
- **Grant Autonomy:** Empower **NITI Aayog** or a similar body to provide statutory capital grants to states, filling the void left by the Planning Commission.

3. Institutional Revitalization

- **Active Inter-State Council (Art 263):** Make it a mandatory, permanent forum for discussing all major policy shifts and bills concerning the **Concurrent List**.
- **Zonal Councils:** Hold regular meetings of Zonal Councils to resolve specific regional and boundary disputes before they escalate.

4. Consultative Lawmaking

- **Federal Impact Assessment:** Before legislating on Concurrent List subjects (like Education or Agriculture), the Center should conduct a "Federal Impact Assessment" in consultation with states.
- **Democratic Delimitation:** Address the concerns of performing states (South India) regarding the **2026 Delimitation** exercise to ensure they are not politically penalized for population control.

Conclusion

Indian federalism must evolve from "command-and-control" to a **collaborative-competitive model**. By revitalizing constitutional bodies like the Inter-State Council and ensuring fiscal transparency, India can balance regional aspirations with national integrity, fostering a resilient, decentralized, and inclusive **Viksit Bharat**.

Q. What changes has the Union Government recently introduced in the domain of Centre-State relations? Suggest measures to be adopted to build the trust between the Centre and the States and for strengthening federalism. (250 Words) 2024

1.2. INTERNATIONAL RELATION

1.2.1. INDIA FRANCE RELATION

Context: Recently India and France elevated their ties to a "**Special Global Strategic Partnership**". Key highlights include the launch of the **2026 Year of Innovation**, a 10-year defense cooperation renewal, and a Joint Declaration on **Critical Minerals**

Historical Background of India France Relation

1. Early Post-Independence (1947–1962)

- **Decolonization with Grace:** Unlike the Portuguese in Goa, France chose a peaceful diplomatic path to cede its Indian territories (**Puducherry, Karaikal, Mahe, and Yanam**). The Treaty of Cession was signed in 1956 and ratified in 1962.
- **Defense Beginnings:** Cooperation started as early as 1953 with the induction of **Dassault Ouragan** (Toofani) aircraft into the IAF.

2. Cold War Era: The "Reliable Alternative"

- While India practiced Non-Alignment, France emerged as a key technology partner that didn't come with the "strings" attached to the US or USSR.



- **Space (1960s-70s):** France helped ISRO establish the **Sriharikota** launch facility and shared critical rocket engine technology (the **Viking** engine became the basis for India's **Vikas** engine).
- **Nuclear Support (1980s):** In 1984, when the US backed out of supplying nuclear fuel for the **Tarapur** plant (due to domestic laws), France stepped in to provide the fuel, ensuring India's energy security.

3. The 1998 Turning Point (Strategic Partnership)

- **First Strategic Partner:** In January 1998, France became the **first country** to sign a Strategic Partnership with India.
- **Pokhran-II Support:** After India's 1998 nuclear tests, while the US and others imposed sanctions, France **refused to impose bilateral sanctions** and instead opened a high-level "Strategic Dialogue." This earned France lasting trust in New Delhi.

4. Post-2000s: Deepening Global Alignment

- **Civil Nuclear Deal (2008):** Following the NSG waiver, France was the first country to sign a bilateral civil nuclear cooperation agreement with India.
- **Climate Leadership (2015):** The joint launch of the **International Solar Alliance (ISA)** at COP21 in Paris shifted the relationship from bilateral cooperation to global leadership.
- **Indo-Pacific Pivot (2018):** Adoption of the "Joint Strategic Vision of India-France Cooperation in the Indian Ocean Region" cemented France's role as India's primary partner in the maritime domain.

Key Pillars of Cooperation of India France Relation

I. Pillar of Security & Sovereignty

- Focus has shifted from "Buyer-Seller" to **"Co-development and Co-production"**.
- **Defense Industrial Roadmap (2026-2036):** A 10-year renewal focusing on 100% technology transfer.
 - **Air: Safran-HAL JV** for the 110kN engine (for AMCA); **H125 Helicopter Assembly Line** (Tata-Airbus) in Karnataka—India's first private-sector chopper plant.
 - **Naval:** Procurement of **26 Rafale-M** jets and **3 additional Scorpene submarines** to bolster the Indian Navy.
 - **Missiles: BEL-Safran JV** for domestic production of **HAMMER** air-to-ground missiles.
- **Space: TRISHNA mission** (thermal imaging) and satellite-based Maritime Domain Awareness for the Indian Ocean.
- **Strategic Autonomy:** Both nations act as a "Third Way" alternative to the US-China bipolarity.

II. Pillar of Technology & Innovation (The "New" Digital Era)

- The year **2026** is designated as the **"India-France Year of Innovation"**.
- **Artificial Intelligence: AI Impact Summit (New Delhi, 2026):** Focus on "AI for Global Good."
- **Indo-French Centre for AI in Health:** Launched at **AIIMS, New Delhi**, for AI-driven diagnostics.
- **Digital Infrastructure:** Expansion of **UPI in France** and the launch of the **Indo-French Innovation Network** (digital platform by IFCCI and Capgemini).

- **Critical Minerals: A Joint Declaration (2026)** to secure supply chains for Lithium, Cobalt, and Rare Earths, vital for the green transition.

III. Pillar of Planet & Global Issues

- **Civil Nuclear 2.0:** A pivot toward **Small Modular Reactors (SMRs)** and Advanced Modular Reactors (AMRs) to complement the Jaitapur project.
- **International Solar Alliance (ISA):** Continued leadership in global solar adoption.
- **Blue Economy:** Roadmap for sustainable fisheries and "Eco-Ports" infrastructure.
- **Green Hydrogen:** Strategic partnership aimed at making India a production hub.

IV. Pillar of Partnership for People

- **Education:** Target of **30,000 Indian students** in France by 2030.
- **Mobility:** Amendment of the **Double Tax Avoidance Agreement (DTAA)** in 2026 to facilitate the movement of professionals.
- **Culture:** France is a primary partner for India's **National Museum** project.

V. Geopolitics: The Indo-Pacific & Multilateralism

- **Synergy of Chairs:** In 2026, **France (G7 President)** and **India (BRICS President)** aligned agendas on global debt, climate finance, and AI governance.
- **Triangular Cooperation:** The **Indo-Pacific Triangular Development Fund** for supporting Pacific Island nations.
- **IMEC:** Commitment to the India-Middle East-Europe Economic Corridor as a resilient supply chain alternative.

Challenges of India-France Relation

1. The Nuclear Liability Deadlock (Jaitapur)

- **The Issue:** Despite being proposed in 2008, the **Jaitapur Nuclear Power Project** (10,380 MW) remains stalled.
- **The Barrier:** India's *Civil Liability for Nuclear Damage Act (2010)* makes suppliers liable for accidents. French firm **EDF** is hesitant to take on this financial risk, leading to a shift in focus toward **Small Modular Reactors (SMRs)** instead.

2. Trade & Economic Underperformance

- **The Issue:** Bilateral trade (approx. \$15 billion) is significantly lower than India's trade with Germany or the USA.
- **The Barrier:** The absence of an **India-EU Free Trade Agreement (FTA)**. Negotiations are often hampered by "non-trade" issues like labor standards, environmental norms, and data privacy regulations favored by the EU/France.

3. Strategic "Asymmetry" in Global Conflicts

- **Russia-Ukraine:** While France is a core NATO member taking a hard line against Russia, India maintains a "nuanced" stance. This creates occasional diplomatic friction in joint statements.
- **China Paradox:** France has significant economic interests in China. India occasionally worries that France's pursuit of "European Strategic Autonomy" might lead to a softer approach toward Chinese assertiveness in the Indo-Pacific.

4. Technology Transfer (ToT) Hurdles

- **The Issue:** While the "Make in India" defense roadmap is ambitious, the **depth of technology transfer** remains a point of negotiation.
- **The Barrier:** French firms are often protective of "black-box" technologies (like jet engine source codes). Moving from "Assembly" to "Full Intellectual Property (IP) Sharing" is a slow and politically sensitive process.

5. Regional Instability & Connectivity

- **IMEC Challenges:** The **India-Middle East-Europe Economic Corridor (IMEC)**, championed by both, faces severe security risks due to ongoing instability in West Asia (Red Sea crises), threatening its commercial viability.

Way Forward

1. Strategic & Geopolitical Alignment

- **Operationalizing IMEC:** Prioritize the first Ministerial Meeting in 2026 to transform the **India-Middle East-Europe Economic Corridor** from a vision into a physical, secure trade reality.
- **UNSC & Global Governance:** France should intensify joint lobbying for **UN Security Council reforms**, actively advocating for India's permanent membership to reflect the 21st-century multipolar reality.
- **Africa Forward:** Leverage the **2026 Nairobi Summit** (Africa-France-India) to co-invest in digital health, agriculture, and solar energy across the African continent.

2. Defense & Technological Sovereignty

- **Beyond Procurement:** Transition fully to the **Joint Advanced Technology Development Group** (established in 2026) to ensure 100% Intellectual Property (IP) sharing for critical aero-engines (Safran-HAL) and underwater drones.
- **Export Hub:** Utilize the newly inaugurated **H125 Helicopter Assembly Line** (Karnataka) as a springboard to make India a primary export hub for French-origin defense platforms to the Global South.

3. Energy & Nuclear Workarounds

- **SMR Priority:** Given the liability deadlock at Jaitapur, fast-track the **Bharat-French SMR (Small Modular Reactor)** partnership. These are factory-built, lower-risk, and easier to finance, providing a pragmatic path toward India's 100 GW nuclear target by 2047.
- **Green Hydrogen Ecosystem:** Establish joint standards and supply chains to integrate Indian green hydrogen production with French industrial demand.

4. Digital & Innovation Leadership

- **Democratizing AI:** Use the **2026 AI Impact Summit** outcomes to bridge the "Global AI Divide," ensuring that AI tools developed by the Indo-French partnership are open-source and accessible to developing nations.
- **DPI Diplomacy:** Scale the success of UPI in France (Eiffel Tower/Galleries Lafayette) to other EU nations, positioning Indo-French digital cooperation as a global model for Digital Public Infrastructure.

Conclusion

"The India-France partnership is no longer just about protecting each other's interests; it is about **co-designing global sovereignty**. By resolving the nuclear liability issue through SMRs and aligning their Indo-Pacific strategies through the **Triangular Development Fund**, India and France can act as the 'stabilizing poles' of an increasingly volatile world."

Q. "India-France Strategic Partnership has evolved from a buyer-seller defence relationship to a comprehensive techno-strategic collaboration." Examine the significance of this transformation in the context of recent developments. (250 words)

2.3. SOCIAL JUSTICE

2.3.1. BONDED LABOUR IN INDIA

Context: 2026 marks 50 years of the **Bonded Labour System (Abolition) Act, 1976**. While "traditional" feudal bondage (like Kamaiya or Vettichakiri) has declined, new forms have emerged in the informal economy.

About Bonded Labour:

Bonded labour (also called debt bondage/Bandhua Mazdoori) is a form of **modern slavery** where a person (or family) is forced to work to repay a loan

or debt under exploitative terms, often for **nominal or no wages**, and cannot freely leave the work until the debt is extinguished.



Key features:

- Debt and labour tied; work done in lieu of repayment
- Loss of freedom to change employer, move freely, or refuse work
- Debt often inflated with interest, trapping labourers (sometimes generationally)

Key Legal Framework on Bonded Labour

1. Constitutional Provisions

- **Article 23:** Explicitly prohibits "**begar**" (forced labour without payment) and other similar forms of forced labour.
- **Article 21:** Interpreted by the SC to include the **Right to Live with Dignity**; bonded labour is a violation of this fundamental right.
- **Article 24:** Prohibits the employment of children in hazardous factories/mines.
- **Directive Principles (DPSP):**
 - **Article 39:** Directs the State to prevent the abuse of workers' health and strength.

- **Article 42:** Mandates just and humane conditions of work.

2. Legal Framework

- **Bonded Labour System (Abolition) Act, 1976:** Formally ends the bonded labour system.
- **Debt Extinguishment:** All existing bonded debts are legally discharged/cancelled.
- **Enforcement:** Grants the **District Magistrate (DM)** the power to identify, release, and rehabilitate victims.
- **Bharatiya Nyaya Sanhita (BNS), 2023: Section 143:** Criminalizes trafficking and unlawful compulsory labour (replaces older IPC sections).
- **SC/ST (Prevention of Atrocities) Act, 1989:** Provides enhanced protection and penalties as most victims are from marginalized communities.

3. Recent Judicial Interpretations (2026)

- **Kerala High Court Ruling:** Clarified that preventing an employee from resigning or withholding their salary to force continued service constitutes **Bonded Labour** under Article 23.

4. International Obligations

- **ILO Conventions:** India has ratified **Convention No. 29** (suppressing all forced labour), **No. 105** (prohibiting forced labour for economic/political purposes), and **No. 182** (eliminating debt bondage for children).
- **SDG Target 8.7:** Commits India to end modern slavery, forced labour, and human trafficking by **2030**.
- **UDHR Article 4:** Aligns with the UN declaration that prohibits holding any individual in slavery or servitude.

Reasons for Bonded Labour

1. Economic Factors

- **Poverty & Indebtedness:** Extreme poverty forces families to take "bridge loans" for health emergencies, weddings, or funerals.
- **Lack of Formal Credit:** Marginalized groups lack collateral, making them dependent on predatory local moneylenders/landlords.
- **Informalization:** Over **90%** of India's workforce is in the informal sector (brick kilns, stone quarries, agriculture) where labour laws are poorly enforced.

2. Socio-Cultural Factors

- **Caste Hierarchy:** Bondage is deeply rooted in the caste system; **80–90%** of victims belong to SC/ST or OBC communities.
- **Illiteracy:** Lack of education prevents workers from understanding contract terms or their legal rights under the 1976 Act.

3. Administrative & Legal Gaps

- **Poor Identification:** Bonded labour has shifted from "traditional feudalism" to "hidden commercial bondage," making it harder for authorities to detect.

- **Dysfunctional Vigilance Committees:** District-level committees, mandated by law to monitor bondage, often remain inactive or underfunded.
- **Low Conviction Rates:** Despite rescues, employers are rarely prosecuted under the **BNS (2023)** or the **1976 Act**, leading to a lack of deterrence.

4. Modern Triggers

- **Climate Vulnerability:** Agricultural distress due to erratic weather (like the **2025-26 droughts**) drives distressed migration, where workers fall into the debt-traps of labour contractors.

Government Initiatives

- **Central Sector Scheme for Rehabilitation (2021):**
 - Financial assistance: **₹1 lakh** for adult males, **₹2 lakh** for women and children, and **₹3 lakh** for extreme cases (transgender, sexual exploitation).
 - Creation of a **Rehabilitation Fund** (corpus of ₹10 lakh) at the district level for immediate relief.
- **Standard Operating Procedure (SOP):** States like Karnataka and Tamil Nadu have developed SOPs for faster identification and rescue.
- **International Alignment:** India has ratified **ILO Convention 182** (Worst Forms of Child Labour) and is committed to **SDG 8.7** (ending modern slavery by 2030).
- **Labour Codes (2020/2025):** The **Code on Wages** and **Social Security Code** aim to formalize contracts and ensure universal minimum wages, removing the economic vacuum that leads to debt-bondage.
- **Convergence with Other Schemes**
 - **MGNREGA:** Guaranteed 100 days of work to prevent re-entry into debt.
 - **PM-Awas Yojana:** Priority allotment of housing for rescued families.
 - **Samagra Shiksha Abhiyan:** Rescued child labourers are mainstreamed into formal schools.

Way Forward

To move from "legal abolition" to "practical eradication" by the **SDG 8.7 target of 2030**, a multi-dimensional strategy is required:

1. Strengthened Governance & Enforcement

- **Active Vigilance Committees:** Ensure statutory district-level committees meet quarterly (as mandated) to proactively identify hidden bondage in newer sectors like shopping malls, call centers, and massage parlors.
- **Summary Trials:** Strict adherence to **Section 21** of the 1976 Act and **BNS 2023** to conclude trials within **three months** to create a credible deterrent for employers.

2. Comprehensive Rehabilitation

- **Digital Integration:** Link the **e-Shram portal** with the Bonded Labour Rehabilitation Scheme to track rescued workers and ensure they don't slip back into the debt cycle during migration.
- **Immediate Relief Transparency:** Solve the "Implementation Gap" by automating the transfer of the **₹30,000 immediate relief** through Direct Benefit Transfer (DBT) within 24 hours of rescue.

3. Preventive & Structural Reforms

- **Financial Inclusion:** Promote **Micro-credit facilities** and SHGs (Self-Help Groups) in vulnerable districts (e.g., Bolangir, Kalahandi) to provide alternatives to predatory local moneylenders.
- **Social Awareness:** Conduct grassroots legal literacy camps (like the **NSS initiatives in 2026**) to educate workers on their right to "Release Certificates," which legally extinguish all their bonded debts.

4. Inter-State Coordination

- **Migration Governance:** Establish a **Centralized Tracking System** for interstate migrant workers to monitor those moving from "source" states (Bihar, Odisha) to "destination" industries (brick kilns in Punjab, cattle farms in Tamil Nadu).

Conclusion

Fifty years after the 1976 Act, eradicating bonded labour requires shifting from mere rescue to holistic rehabilitation. Strengthening district vigilance, ensuring timely DBT relief, and strictly enforcing the **BNS 2023** are vital to breaking the debt-poverty cycle and achieving **SDG 8.7**.

Indian Scientific Service (ISS)

Q. Critically analyse the constitutional and legal framework for the eradication of bonded labour in India. Suggest measures to strengthen implementation and rehabilitation mechanisms.

(250 words)

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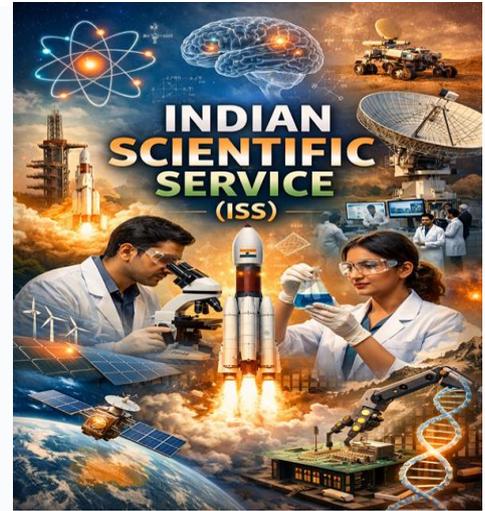


Prelims Test Series

2.1. SCIENCE & TECHNOLOGY

2.1.1. INDIAN SCIENTIFIC SERVICE (ISS)

Context: The **Indian Scientific Service (ISS)** is a proposed All-India Service designed to bridge the gap between technical expertise and governance. By institutionalizing “**Scientist-Administrators,**” it aims to professionalize R&D management and ensure evidence-based policymaking for a technologically advanced India.



Reasons for Establishing the ISS

- **Technical Policy Expertise:** Provides deep domain knowledge for regulating complex emerging sectors like **AI, semiconductors, and genomics**, where generalist training is insufficient.
- **Evidence-Based Governance:** Ensures national policies are driven by **rigorous scientific data** and technical feasibility rather than mere administrative or political convenience.
- **Crossing the “Valley of Death”:** Empowers **Techno-Managers** to bridge the gap between lab research (TRL 3) and commercial industrial products (TRL 9), enhancing India’s innovation output.
- **Strategic Mission Leadership:** Prevents fragmented oversight and delays in large-scale national projects (e.g., **Green Hydrogen or Space missions**) through dedicated scientific continuity.
- **Scientific Integrity & Autonomy:** Creates a legal framework allowing scientists to offer **unbiased technical warnings** (e.g., climate or ecological risks) without the constraints of traditional bureaucratic conduct rules.
- **Global Tech-Diplomacy:** Develops a cadre of “**Scientist-Diplomats**” to negotiate international standards, IP rights, and strategic resource treaties (e.g., Rare Earths) from a position of technical strength.

Significance of Establishing an ISS

1. Unified Science Administration

- Currently, India’s scientific departments (DST, DBT, CSIR, ISRO, DRDO) operate in silos. An ISS would:
- **Create a Centralized Pool:** Develop a dedicated cadre of “scientist-administrators” who understand both research nuances and bureaucratic processes.
- **Standardize Recruitment:** Streamline entry requirements, ensuring high-caliber talent enters the government’s scientific fold through a competitive process.

2. Evidence-Based Policy Making

- Science is increasingly at the heart of governance (e.g., climate change, pandemics, AI ethics).

- **Technical Literacy in Power:** ISS officers could provide specialized advice to ministries, reducing the “knowledge gap” often found in generalist-led departments.
- **Strategic Planning:** Enhance India’s ability to forecast technological trends and align them with national security and economic goals.

3. Career Progression and Retention

- **Brain Drain Mitigation:** By offering a prestigious, structured career path with clear promotions, the government can retain top-tier Indian researchers who might otherwise move abroad or to the private sector.
- **Leadership Stability:** It would provide a steady pipeline of experts ready to lead national laboratories and missions, reducing reliance on ad-hoc appointments.

4. Global Scientific Diplomacy

- **International Representation:** ISS officers would be better equipped to represent India in global forums like the IPCC, WHO, or CERN, blending diplomatic tact with technical expertise.
- **Tech Transfer:** Facilitate smoother negotiations for international technology transfers and collaborative research projects.

Government Initiatives Taken So Far

1. **STIP 2020 (Draft):** The latest **Science, Technology, and Innovation Policy** explicitly proposes the creation of a specialized “**Science Administration**” cadre. It aims to institutionalize “Science Policy Fellows” and “Scientist-Administrators” to manage R&D ecosystems.
2. **NITI Aayog’s 3-Year Action Agenda:** Recommended **Lateral Entry** at middle and senior management levels (Joint Secretary and Director) specifically for sectors requiring high technical expertise, like Biotechnology, Renewable Energy, and Aviation.
3. **Anusandhan National Research Foundation (ANRF):** Established under the ANRF Act (2023), this apex body aims to provide high-level strategic direction to scientific research. It is designed to be led by scientists, reflecting a shift toward “specialist-led” governance.
4. **Empowered Technology Group (ETG):** Formed to advise the government on technology trajectories and procurement, ensuring that technical expertise is integrated into the highest levels of cabinet decision-making.
5. **UPSC Lateral Entry:** Since 2018, the government has recruited domain experts from the private sector and academia into ministries like Civil Aviation, Environment, and Electronics. This serves as a “pilot” for what a permanent ISS might look like.
6. **Mission Karmayogi:** A national program for civil service capacity building that includes specialized modules for generalist officers to handle technical departments more effectively.

Global Practices and Lessons

1. **United States- (Senior Executive Service (SES) – Technical Track)-** A dual-career ladder system that allows scientists to rise to the highest administrative ranks without abandoning their technical expertise.

2. **United Kingdom- [Government Science & Engineering (GSE)]- Profession** A dedicated cadre of over 10,000 specialists. Every major ministry has a **Chief Scientific Adviser (CSA)** supported by this structured team.
3. **China- ("Technocratic" Cadre System)-** High emphasis on meritocratic recruitment of engineers and scientists into the civil service.
4. **Germany- (Research-Admin Hybrid)-** Deep integration between federal research institutes and ministries, where staff rotate between active research and policy-drafting roles.

Challenges in Establishing ISS

1. The "Generalist vs. Specialist" Friction

The Indian bureaucracy has historically followed the **Macaulayan model**, which favors "generalist" administrators (IAS) over "specialists" (scientists/engineers).

- **Power Dynamics:** There is significant resistance from the existing All-India Services to share top policy-making positions (Secretary level) with a new cadre.
- **Perceived Limitations:** Critics argue that scientists might have "tunnel vision" (high depth, low breadth), making them less effective at handling the multi-faceted political and social pressures of district or state administration.

2. Federal and Constitutional Hurdles

- **Article 312 Requirements:** Creating a new All-India Service requires a resolution in the **Rajya Sabha** supported by not less than **two-thirds** of the members present and voting.
- **State Autonomy:** States often view new All-India Services as a form of "Central overreach." Since most states have their own scientific departments, they may resist a central cadre managing their local research ecosystems.

3. Administrative and Skill Gaps

- **Management Training:** Scientists are trained in "precision and inquiry," while administration requires "tact, negotiation, and speed." Transitioning a researcher into a bureaucrat requires a massive, currently non-existent training infrastructure.
- **Conflict of Interest:** In current setups, scientists often hold administrative power over the same institutions where they conduct research. Transitioning to a formal ISS would require a clean "separation of powers" that many senior scientist-administrators might resist.

4. Legal and Career Mobility

- **CCS Conduct Rules:** Existing Civil Service (Conduct) Rules can be restrictive for scientists. For example, official rules often penalize government employees for publicizing findings that contradict state policy—a direct conflict with the **Scientific Temper** and transparency required for research.
- **Brain Drain vs. Pay Parity:** To attract top scientists to the ISS, the government would need to offer pay and perks competitive with global R&D firms or top-tier universities, which could cause a "parity crisis" with other civil services.

Way Forward

1. **Mission-Mode Pilot:** Launch the ISS initially in high-tech departments like **MeitY and Biotechnology** to test the model before a pan-India rollout.
2. **Science-Policy Framework:** Integrate specialized modules into **Mission Karmayogi** to ensure generalist officers are "science-literate" while the dedicated ISS cadre is being built.
3. **Constitutional Pathway:** Use **Article 312** (Rajya Sabha resolution) to establish the ISS as an All-India Service, providing the legal prestige to operate across Central and State levels.
4. **Dual-Track Career Model:** Adopt a "fluid" system allowing officers to switch between **active research and policy management** without losing seniority or career progression.
5. **Formalized Lateral Entry:** Institutionalize fixed 3–5 year tenures for experts from academia and the private sector to keep the government updated on **frontier technologies** like AI and Quantum Computing.
6. **ANRF-Led Governance:** Designate the **Anusandhan National Research Foundation (ANRF)** as the cadre-controlling authority to ensure merit-based recruitment and implement **market-linked pay scales** for high-demand fields.

Conclusion

The **Indian Scientific Service (ISS)** is the essential bridge to a "**Viksit Bharat**," transforming India into a global technocracy. By integrating specialized expertise into governance via **Article 312**, it ensures evidence-based policy-making and strategic leadership in frontier technologies.

Q. "The growing complexity of governance in the 21st century necessitates deeper integration of scientific expertise into policymaking. In this context, critically examine the need for establishing an Indian Scientific Service (ISS). Discuss its potential merits, challenges, and the way forward for institutionalizing science-based governance in India. (250 words)"

2.2. ENVIRONMENT

2.2.1. GREAT NICOBAR PROJECT: DEVELOPMENT VS. ENVIRONMENT

Context: Recently a special bench of the **National Green Tribunal (NGT)** cleared Great Nicobar Project, citing its "strategic importance" despite ongoing ecological and tribal rights litigation.

Origin of the Great Nicobar Project:

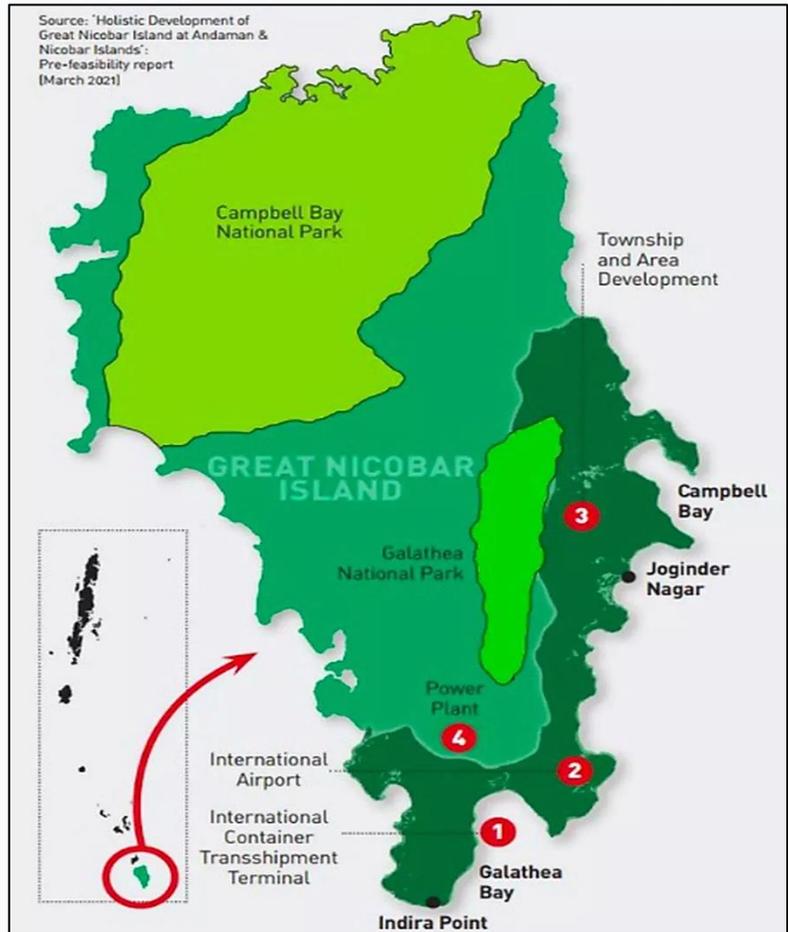
- **Conceived by:** NITI Aayog in 2021.
- **Implementing Agency:** Andaman and Nicobar Islands Integrated Development Corporation (**ANIIDCO**).
- **Scale:** Covers ~166 sq. km (~18% of the island's 910 sq. km area).

Key Components of the Great Nicobar Project:

The project is built on four major pillars designed to create a self-sustaining economic ecosystem:

I. International Container Transshipment Terminal (ICTT)

1. **Location:** Strategically sited at **Galathea Bay** on the island's southeastern coast.
2. **Capacity:** Planned to handle **16 million TEUs** (Twenty-foot Equivalent Units) at full capacity, with Phase-I (4 million TEUs) expected by 2028.
3. **Advantage:** Features a natural water depth of over **20 meters**, allowing it to host "Ultra Large Container Vessels" without the need for extensive, expensive dredging.



II. Greenfield International Airport

1. **Dual-Use Facility:** Designed for both civilian tourism and defense/military logistics.
2. **Capacity:** Capable of handling a peak hour traffic of **4,000 passengers**. It will bolster the Andaman and Nicobar Command (ANC) for rapid deployment in the Indo-Pacific.

III. Gas and Solar-Based Power Plant

1. **Capacity:** A **450-MVA** hybrid power plant.
2. **Function:** Intended to provide uninterrupted, "de-dieselized" energy to the terminal, airport, and new township using a mix of conventional gas and renewable solar energy.

IV. Greenfield Smart City / Township

1. **Vision:** A modern township spread over 160 sq. km to support a projected population of **3.5 lakh residents** (currently ~8,000).
2. **Infrastructure:** Includes residential zones, luxury tourism resorts, a cruise ship terminal, and industrial hubs to attract global investment.

Significance of the Great Nicobar Project:

Great Nicobar is often referred to as India's "**unsinkable aircraft carrier**" in the Bay of Bengal.

1. Geostrategic & Security

- **Maritime Chokepoint Control:** Located approx 90 nautical miles from the **Strait of Malacca**; provides a "vantage point" to monitor 40% of global trade.
- **Counter-Balancing China:** Acts as a strategic bulwark against the "**String of Pearls**" (e.g., Gwadar, Hambantota) and presence in the Coco Islands.

- **Tri-Service Command (ANC):** The project enhances the operational reach of the **Andaman and Nicobar Command (ANC)**—India's only integrated tri-service command, facilitating rapid deployment of air and naval assets.

2. Economic & "Blue Economy"

- **Transshipment Sovereignty:** Aims to capture the **75% of Indian cargo** currently transshipped at Colombo or Singapore, saving approx. **200–220 million** annually in forex.
- **Natural Advantage: Galathea Bay** offers a depth of >20m, accommodating "Ultra Large Container Vessels" without heavy dredging.
- **Blue Economy Growth:** It aligns with the **Maritime India Vision 2030**, fostering ancillary industries like ship repair, bunkering (refueling), and duty-free trade zones.
- **Tourism Potential:** Aim to position the Andaman and Nicobar Islands as a global tourism destination, competing with the Maldives and Mauritius.

3. Diplomatic & Regional Leadership

- **"Act East" Policy:** Serves as a physical and economic bridge to **ASEAN** nations.
- **Net Security Provider:** Enhances India's capacity for **HADR** (Humanitarian Assistance and Disaster Relief) and anti-piracy operations in the Bay of Bengal.
- **Multilateral Influence:** Strengthens India's central role in **BIMSTEC** and the Indian Ocean Rim Association (**IORA**).

4. Socio-Economic Impact

- **Employment:** Projected creation of **1 lakh jobs** (direct and indirect).
- **Infrastructure Frontier:** Introduces a dual-use airport and a 450-MVA power plant, providing modern amenities to India's southernmost remote frontier, potentially improving the quality of life for the local populace (if balanced with tribal rights).

Key Concerns of the Great Nicobar Project:

1. Ecological & Environmental Risks

- **Massive Deforestation:** Diversion of **130 sq. km** of primary tropical rainforest. Official estimates state **9.64 lakh trees** will be felled, though independent experts suggest the number could exceed **30 lakhs**.
- **Endangered Flagship Species:**
 - **Giant Leatherback Turtle:** Galathea Bay is India's largest nesting site; construction threatens this globally unique habitat.
 - **Nicobar Megapode:** An endemic mound-building bird whose habitat is directly in the project zone.
 - **Nicobar Macaque:** Habitat fragmentation will lead to increased human-animal conflict.
- **Coral Reefs & Mangroves:** Dredging for the port will lead to siltation, choking **20,000+ coral colonies** and destroying mangroves that act as natural tsunami buffers.

2. Tribal Rights and Social Concerns

- **Threat to PVTGs:** The island is home to the **Shompen** (a Particularly Vulnerable Tribal Group) and the **Nicobarese**.

- **Constitutional & Legal Violations:**
 - **Forest Rights Act (FRA), 2006:** Allegations that the "Free, Prior, and Informed Consent" (FPIC) of the Tribal Council was coerced or bypassed.
 - **Article 338-A:** The National Commission for Scheduled Tribes (NCST) was reportedly not consulted as mandated.
- **Cultural Genocide:** Genocide experts have warned that the influx of 3.5 lakh people (compared to the current ~8,000) could expose isolated tribes to "outside" diseases and lead to the loss of their nomadic hunter-gatherer lifestyle.

3. Geological and Disaster Vulnerability

- **Seismic Zone V:** The island lies in the highest earthquake-risk zone. It is situated on the **Andaman-Sumatra subduction zone**, the same fault line that triggered the 2004 Tsunami.
- **Tectonic Subsidence:** During the 2004 event, Great Nicobar underwent a permanent **15-foot subsidence** (sinking).

4. Regulatory and Institutional Gaps

- **"Opaque" Clearances:** Many environmental clearance details were withheld under the "national security" clause, hindering public and scientific scrutiny.
- **Flawed Impact Assessment:** The Environmental Impact Assessment (EIA) was criticized for being based on **single-season data** and downplaying the likelihood of future mega-earthquakes.
- **Denotification:** The government denotified the **Galathea Bay Wildlife Sanctuary** and parts of the **Tribal Reserve** specifically to facilitate the port construction.

Way Forward

- **Effective Coral Translocation:** Instead of mere "scattered" translocation, adopt international best practices (like the **Biorock technology**) for coral regeneration and monitor the survival rate of the 20,000+ colonies through third-party audits.
- **Nature-Based Coastal Defense:** Prioritize "Green-Gray" infrastructure—using mangrove restoration and artificial reefs alongside sea walls to mitigate tsunami and erosion risks.
- **Health Safeguards:** Establish a **"Biosecurity Protocol"** to prevent the transmission of outside diseases to the Shompen, maintaining their "limited contact" status even as the island's population grows.
- **Independent Oversight Authority:** Create a multi-stakeholder body comprising environmentalists, tribal representatives, and security experts to oversee compliance with the **Environment Clearance (EC)** conditions.
- **Public Disclosure:** As per the NGT's latest deliberations, the government should release non-sensitive portions of the **High-Powered Committee (HPC)** reports to build public trust.
- **Climate-Resilient Engineering:** Given the Seismic Zone V status, all infrastructure must adhere to the highest **Eurocode 8** or equivalent earthquake-resistant standards, with mandatory periodic "Seismic Audit."

Conclusion

Integrating strategic depth with ecological sanctity, the project must evolve as a **"Green Maritime Hub."** By leveraging sustainable engineering and tribal-inclusive governance, India can transform Great Nicobar into a futuristic frontier that balances Indo-Pacific leadership with high-value biodiversity conservation.

Q. The Great Nicobar Project has triggered debates over development versus ecological sustainability. Critically examine. (250 Words)

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